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## LOCAL GOVERNMENT

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### ADMINISTRATION

#### **Local Government Department**

The Local Government Department was established by the *Local Government Department Act 1958* for the purpose of better administration of the laws relating to local government in Victoria.

#### *Functional responsibilities*

In carrying out its role within the overall structure and machinery of government administration in Victoria, the Department has the following specific functional responsibilities:

- (1) to act as a focus for the development, articulation, and implementation of the Victorian Government's policies and programmes in the area of local government;
- (2) to ensure that municipalities are administered in accordance with the Local Government Act and to administer the other Acts assigned to the Minister for Local Government;
- (3) to provide advice to the Victorian Government on local government policy, priorities, and strategic planning and to develop appropriate policy options in conjunction with local government bodies;
- (4) to liaise with other government departments and agencies with a view to co-ordinating the services provided by the Victorian Government to local government;
- (5) to provide advisory services to local councils for the development and improvement of services to their communities;
- (6) to provide advice to the Minister concerning financial assistance to local government, to administer the payment of assistance programmes as required, and to provide advice on Victorian Government policies in relation to the allocation of subsidies and payments to councils;
- (7) to consult with appropriate Commonwealth Government departments and other State local government departments and local government associations on matters relevant to local government with the intention of developing a consistent standard of services;
- (8) to provide advice to the public, councils, and municipal officers on local government matters;
- (9) to monitor and report on the implementation of government policies in local government;
- (10) to ensure that financial activities of municipalities incorporate appropriate financial management including accounting and audit systems;
- (11) to investigate complaints about municipal administration and decisions, and to advise the Minister concerning appropriate action; and
- (12) to review relevant legislation and advise the Minister on changes to the legislation.

Concerning the Department's co-ordinative function at the State level it should be noted that municipal councils in Victoria have a significant level of contact with other departments and agencies dealing with local government functions such as town and country planning, transport and roads, health, community welfare, youth, sport and recreation, employment, and training. Other departments and agencies control and administer a wide range of payments and subsidies made available to municipal councils for the provision of certain services and also provide policy advice and information in relation to them. Some departments have also embarked on partnership arrangements with local councils in respect of service provision.

#### *Organisational structure*

The Department has been the subject of an extensive management review undertaken by the Public Service Board at the request of the Minister. The functional role, responsibilities, and administrative structure are therefore currently under examination.

In respect of the Department's existing functional role and responsibilities, however, the organisational structure comprises:

- (1) Ministerial Unit: Ministerial Advisor and secretarial staff;
- (2) Executive Management Unit: Director-General for Local Government, Deputy Director-General for Local Government, Assistant Director, and secretarial staff; and
- (3) three divisions providing administrative support, and legal and research services.

The Minister for Local Government is also responsible for the following statutory bodies: Local Authorities Superannuation Board, Local Government Commission, Municipal Auditors Board, Municipal Clerks Board, Municipal Electrical Engineers Board, Municipal Engineers Board, and the Victoria Grants Commission.

Support staff for the above statutory bodies, with the exception of the Local Authorities Superannuation Board, are provided by the Local Government Department.

#### *Operating strategies*

In carrying out its functional responsibilities, the Department operates three programmes: Management Services Program, Policy and Planning Program, and Advisory and Consultancy Program.

The Executive Management Unit provides the direction and leadership for Departmental programmes and facilitates the implementation of policy and procedures. It is also responsible for the accuracy and quality of policy advice to the Minister and the implementation of Ministerial directions and instructions.

#### *Management Services Program*

The essential objective of this Program is the provision of sound and accurate advice to the Minister. It is also concerned with the development, provision, and maintenance of effective administrative support to facilitate the provision of Departmental services and the maintenance of a high standard of service to municipal councils and where appropriate, other government bodies and the public.

#### *Policy and Planning Program*

This programme provides technical, professional, and administrative support services to Executive Management and performs the general administration, finance, information management, and personnel functions.

The programme undertakes research and provides policy and legal advice, information, and (in association with the Executive Management Unit, other sections of the Department, relevant statutory boards, committees and working groups) formulates and develops policy and prepares draft legislation and regulations with respect to the implementation of the Victorian Government's overall objectives for local government. Advice is also provided on the impact of policy initiatives in the municipal sphere.

#### *Advisory and Consultancy Program*

The Inspectorate of Municipal Administration and the Engineers' Section merged in October 1983 to form the Advisory and Consultancy Program to assist the provision of more effective consultancy and advisory services to local government.

The programme includes the provision of advisory and inspectorial services in the areas of municipal management, finance, and administration, as well as the qualification, registration, and regulation of statutory officers by municipal examining boards.

Specific functional activities undertaken include:

- (1) Consultancy and advisory services. Consultancy and advisory services are provided to municipal councils, councillors, and officers, in respect of financial and accounting matters, administrative and organisational practices relating to the Local Government Act, and other legislation affecting local government. Advice and assistance is given to municipal officers regarding the requirements of the Municipal Accounting Regulations 1985.
- (2) Examination of complaints. Complaints and inquiries relating to the activities of municipal councils, councillors, and officers are examined by the consultants.
- (3) Review of legislative proposals and statutory procedures. Consultants participate in the departmental review of local government legislation, requests for Governor in Council and Ministerial consents pertaining to certain actions proposed to be taken by municipal councils, and examine inter-municipal and regional arrangements including library, valuation, and refuse disposal agreements.

*Municipal management, finance, and administration*

*Committee on Municipal Accounting in Victoria.*

The Committee on Municipal Accounting in Victoria was established in November 1977 to undertake a complete revision of the Municipal Accounting Regulations 1968.

The Committee issued an interim report in 1980, forming the basis of the Municipal Accounting (Amendment) Regulations 1982, which became operative on 1 October 1982. The major features of the Amendment Regulations were the adoption of full accrual accounting for all municipal funds and the introduction of a new classification of accounts for the Municipal General Fund.

The Committee's final draft of suggested amendments, which includes a review of the remainder of the 1968 Regulations and the inclusion of new material on such matters as electronic data processing and the application of accounting standards to municipal accounting, was distributed for comment in June 1984. Together with the 1982 amendment it formed the basis of the Municipal Accounting Regulations 1985 which became operative on 1 October 1985.

*Streetworks Co-Ordination Steering Committee.*

The Streetworks Co-Ordination Steering Committee is a standing committee convened by the Minister to consider matters associated with the co-ordination of streetworks and, as necessary, to review and update the Co-Ordination of Streetworks Code of Practice, Victoria, 1980.

*Liveweight Selling Review Committee.*

The Liveweight Selling Review Committee is a standing committee convened by the Minister to monitor the application of the provisions of the Liveweight Selling Code of Practice (Cattle) and update its provisions as necessary.

*Local Government Commission.*

The Local Government Commission was established under section 17 of the *Local Government Act* 1958 (as amended by the *Local Government Board of Review Act* 1982) replacing the Local Government Advisory Board as the standing body which investigates and reports on matters relating to the external and internal boundaries of municipalities which are referred to it by the Minister.

The six person Commission serves as a panel from which the Minister appoints Divisions comprising three members for the purposes of considering proposals for the alteration of municipal boundaries.

*Statutory officer qualification and regulation*

Municipal examining boards conduct examinations, or prescribe the courses of study and examinations which must be completed and specify the other conditions to be fulfilled by applicants seeking to hold the statutory office of Municipal Clerk, Municipal Engineer, Municipal Electrical Engineer, Municipal Auditor, and Inspector of Municipal Administration.

Established under section 168 of the *Local Government Act* the municipal examining boards issue Certificates of Qualification to applicants who satisfy the particular requirements laid down by the Regulations of the respective boards. The boards are also empowered to exercise certain disciplinary measures in respect of certificate holders.

*Financial assistance grants and subsidies*

The Department provides specific purpose funds to municipal councils to assist them in undertaking particular works and services for the benefit of their local communities. Additionally, the Victoria Grants Commission determines allocations to councils of general revenue grants pursuant to the *Local Government (Personal Income Tax Sharing) Act* 1976.

In 1984–85, a total of \$6,048,681 was distributed to councils in specific purpose funding through:

- (1) Departmental Works and Services Program in respect of municipalities assistance and subsidies for beach cleaning activities, saleyards, drainage works, and ex-gratia payments as reimbursements to councils for the costs of street construction or drainage works;
- (2) Commonwealth and State trust accounts in respect of job-creation initiatives sponsored by local government; and
- (3) Commonwealth Trust Account in respect of natural disaster relief.

Although funds are actually provided through the Department of Community Welfare Services, the Local Government Department is also responsible for the overall administration of the Pensioner Rates Assistance Scheme. This involves disseminating information about the Scheme; ensuring that councils and other rating authorities respect the intent of the legislation and that on-going checks of eligibility are carried out; and processing claims for reimbursement. A total of \$53,641,166 was provided in 1984–85 under the scheme to assist pensioners with the payment of their rates.

Constituted pursuant to section 3 of the Victorian *Grants Commission Act 1976* the Victoria Grants Commission determines allocations to municipalities of general purpose funds received from the Commonwealth Government pursuant to the provisions of the Commonwealth *Local Government (Personal Income Tax Sharing) Act 1976*. The Commonwealth Act provides for payment to the States, for allocation to local government authorities, of an amount determined by the net collections of personal income tax for the financial year immediately prior to the year to which the payments apply. Two per cent of personal income tax collections are allocated for general revenue grants for local government in the six States; Victoria's share of the total amount was 25.4513 per cent. A total of \$136,157,634 was distributed to Victorian municipalities in August 1985.

#### Commonwealth financial relationships with local government

In 1976 the Commonwealth Government adopted a policy whereby personal income tax collections were to be shared by the Commonwealth, the States, and local government. The proportion to be allocated to local government rose from 1.52 per cent in 1976-77 to 2 per cent for 1980-81 and subsequent years to 1984-85. The *Local Government (Personal Income Tax Sharing) Amendment Act 1985* provided for allocation of an amount equal to that allocated for 1984-85, adjusted to provide for movements in the Consumer Price Index. This represented an amount available for all States for allocation of \$535m in 1985-86, with Victoria's share being \$136m.

Of the amount received by each State, a minimum of 30 per cent of the assistance is to be allocated among councils on a population basis, which may also take into account size, population density, and other matters agreed upon between the Commonwealth and the State concerned. This portion of the assistance is called 'as-of-right entitlement' in the Victorian statute affecting its distribution, and is set at 40 per cent of the State's total allocation. The remaining assistance is allocated among councils, having regard to their respective financial needs and disabilities, on the recommendations of the State Grants Commissions.

The payments by the Commonwealth under the personal income tax sharing policy are in the form of 'untied' grants for general purpose assistance paid in the first instance to the States for passing on to local government authorities.

#### *Commonwealth payments made direct to local government authorities*

While there are, as previously stated, no programmes by which the Commonwealth Government makes direct payments solely to local government, there nevertheless remain a number of schemes under which local authorities have been among the organisations considered eligible for Commonwealth assistance by way of direct payment. The following table shows these payments to Victoria from 1978-79 to 1983-84.

#### *Commonwealth payments for local government authorities*

In addition to the direct assistance outlined in the preceding section, there are programmes under which a portion of the funds made available to the States is passed on to local government authorities. These are in addition to the general purpose assistance referred to above. The degree of influence exerted by the Commonwealth over the particular amounts paid to local authorities varies considerably among different programmes. In some cases the amounts passed on to local government authorities are wholly at the discretion of the State Government.

Since there is, in some cases, a lag between payment of the funds concerned to the States and their allocation by the States, the amounts paid to the States for local government authorities under a particular programme during any one year do not necessarily equal the amounts paid to authorities in that same year. Further details of the Commonwealth Government relations with local government are shown in *Commonwealth Budget Paper No. 7: 1984-85*. The following table shows these payments to Victoria from 1978-79 to 1983-84.

#### COMMONWEALTH GOVERNMENT PAYMENTS TO OR FOR LOCAL GOVERNMENT AUTHORITIES, VICTORIA (\$'000)

| Payment                        | 1978-79 | 1979-80 | 1980-81 | 1981-82 | 1982-83 | 1983-84 |
|--------------------------------|---------|---------|---------|---------|---------|---------|
| General purpose assistance (a) | 45,666  | 56,436  | 76,554  | 89,300  | 108,037 | 116,907 |
| Direct payments –              |         |         |         |         |         |         |
| Children's services (b) –      |         |         |         |         |         |         |
| Maintenance                    | 1,711   | 2,264   | 3,532   | 4,057   | 5,198   | 7,999   |
| Capital                        | 665     | 338     | 312     | 178     | 322     | 328     |

COMMONWEALTH GOVERNMENT PAYMENTS TO OR FOR  
LOCAL GOVERNMENT AUTHORITIES, VICTORIA  
(\$'000) – *continued*

| Payment  | 1978-79        | 1979-80        | 1980-81        | 1981-82        | 1982-83        | 1983-84        |
|--|----------------|----------------|----------------|----------------|----------------|----------------|
| Aged or disabled persons' homes –                  |                |                |                |                |                |                |
| Maintenance  | —              | 199            | 346            | 336            | 609            | 667            |
| Capital  | 248            | 610            | 982            | 1,005          | 1,190          | 1,061          |
| Aged persons' hostels                              | 1,523          | 158            | 1,412          | 469            | 11             | 12             |
| Delivered meals subsidy                            | 595            | 656            | 1,011          | 1,253          | 1,422          | 1,659          |
| Community Youth Support Scheme                     | 385            | —              | —              | —              | —              | —              |
| Homeless persons assistance                        | 9              | —              | —              | —              | —              | —              |
| Community arts activities                          | 45             | 36             | 65             | 88             | 109            | 135            |
| Aerodrome local ownership plan –                   |                |                |                |                |                |                |
| Maintenance  | 280            | 231            | 314            | 394            | 397            | 508            |
| Capital  | 268            | 370            | 753            | 302            | 235            | 187            |
| <b>Total</b>                                       | <b>51,395</b>  | <b>61,298</b>  | <b>85,281</b>  | <b>97,382</b>  | <b>117,530</b> | <b>129,463</b> |
| Other payments through Victorian Governments (a) – |                |                |                |                |                |                |
| Children's services (b)                            | 4,179          | 3,868          | 4,487          | 4,129          | 4,183          | 4,458          |
| Community health facilities                        | 280            | 391            | 410            | —              | —              | —              |
| Home care services                                 | 3,450          | 4,226          | 4,331          | 4,098          | 5,892          | 8,024          |
| Senior citizens' centres –                         |                |                |                |                |                |                |
| Maintenance  | 350            | 574            | 620            | 677            | 977            | 1,208          |
| Capital  | 608            | 859            | 1,118          | 696            | 1,944          | 888            |
| Capital assistance for leisure facilities          | 92             | —              | —              | —              | —              | —              |
| National Estate                                    | 173            | 104            | 54             | 81             | 92             | 21             |
| Roads assistance                                   | 39,800         | 42,100         | 43,200         | 53,400         | 58,815         | 51,169         |
| <b>Total</b>                                       | <b>48,932</b>  | <b>52,122</b>  | <b>54,220</b>  | <b>63,081</b>  | <b>71,903</b>  | <b>65,768</b>  |
| <b>Grand total</b>                                 | <b>100,327</b> | <b>113,420</b> | <b>139,501</b> | <b>160,463</b> | <b>189,433</b> | <b>195,231</b> |

(a) General purpose assistance to local government is paid, in the first instance, to the States but is shown separately in this table because of its particular importance. These payments are made under personal income tax sharing arrangements.

(b) Previously designated 'Pre-school and child care'.

#### *Roads Assistance Programme*

The Commonwealth provides grants to Victoria for expenditure on the construction and maintenance of roads, including roads which are the responsibility of councils. Although the relevant Commonwealth legislation does not determine any particular amount which the State must provide to councils, in each State amounts determined by the State are passed on to councils for expenditure on roads which are the responsibilities of these councils.

#### **Victoria Grants Commission**

The Victoria Grants Commission was formally constituted on 24 May 1977 and consists of a full-time chairman and two part-time members. The primary role of the Commission is to determine the allocations between municipalities in Victoria of grants from the Commonwealth to the State for local government authorities under the provisions of the Commonwealth's *Local Government (Personal Income Tax Sharing) Act 1976*. To perform this function it is empowered to carry out such inspection, conduct such hearings, take such evidence, and generally make such investigations as the Commission thinks necessary. In determining the allocation of the grants the Commission is required to consider:

- (1) the special needs and disabilities of the municipality;
- (2) the efforts made by the municipality to function effectively and provide reasonable services; and
- (3) any other matters which in the opinion of the Commission are of special significance in relation to the municipality.

The allocations determined on the foregoing principles are subject to the constraint that no municipality shall receive a grant that is less than its 'as-of-right entitlement'. Each municipality's 'as-of-right entitlement' is calculated by taking 40 per cent of the State's total allocation for the year and allocating this on the basis of population 85 per cent and area 15 per cent.

### Municipalities

At 30 June 1985, Victoria was divided, for local government purposes, into 211 municipal districts and the Yallourn Works Area, which was severed from the municipal districts of which it then formed part by the *State Electricity Commission (Yallourn Area) Act 1947*. For certain purposes it is deemed to be a borough and municipal administration is the responsibility of the State Electricity Commission, assisted by an Advisory Council. The 211 municipalities comprise 65 cities, 6 towns, 7 boroughs, and 133 shires.

The only unincorporated areas of Victoria are French Island (154 square kilometres) in Western Port, Lady Julia Percy Island (1.3 square kilometres) off Port Fairy, Bass Strait islands (3.8 square kilometres), Gippsland Lakes (part) (309 square kilometres), and Tower Hill Lake Reserve (5 square kilometres) adjacent to the Borough of Koroit.

### Municipal councils

The powers vested in municipal corporations are exercised by councils elected by persons who are enrolled on the municipal voters rolls under a franchise system based on property. The Victorian Government introduced adult franchise at the 1983 municipal elections. Municipal elections are held annually in August. Extraordinary elections may be held to fill vacancies occurring between annual elections. Voting is compulsory in all municipalities. Voting is not compulsory for those on the rolls who are not usually resident within the municipal district, are not naturalised Australian citizens, and are not the principal owner or occupier of their place of residence. Non-naturalised Australian citizens who are not the principal owner or occupier of their place of residence may apply to be included on the rolls.

Councillors serve in an honorary capacity although they may be paid an allowance for out-of-pocket expenses of up to \$1,500 per annum. They must elect one of their number to be a chairman, known as the Mayor in a city, town, or borough (Lord Mayor in the case of the City of Melbourne), or the President in a shire. In all but one municipality, councillors hold office for three years, and each year one-third of the total number allotted to each municipality retire in rotation. With the City of Melbourne, all councillors serve concurrent three year terms and all retire at the same time. Legislative provisions specially provide for cases where personal interests of councillors may be in conflict with their duties and responsibilities as councillors.

Each council must appoint a municipal clerk (who is known as the Town Clerk in a city, town, or borough, and the Shire Secretary in a shire), an engineer, a building surveyor, and such other officers as may be necessary. Councils are permitted to appoint a Chief Executive Officer who may also be the Town Clerk or Shire Secretary. The other officers usually include a valuer, a rate collector, a medical officer of health, and a health inspector. The Local Government Act, Health Act, and Land Valuation Act require that certain officers must obtain special qualifications from examining boards, or have prescribed qualifications or certificates of competency.

The Local Government Act and other Acts of the Victorian Parliament confer powers and impose duties on municipal councils. Councils may make by-laws on a number of specified subjects and exercise functions relating to roads and bridges for which they have a construction and maintenance responsibility; drainage, water supply, and sewerage; building control; community welfare, including infant and pre-school centres, home help, elderly citizens, meals-on-wheels, and garbage; parking areas; traffic engineering; etc.

### Revenue

Each council makes an annual estimate of the cost of its intended programme of ordinary works and services. After determining the expenditure to be financed, and the revenue available from sources other than rates, the council levies a local tax on the owners or occupiers of rateable property in the municipal district. This tax, known as the General Rate, produces the principal part of the annual revenue of a council.

Sources of revenue other than rates include income from public works and services, government grants (including Victoria Grants Commission allocations), licence fees, and miscellaneous income. Revenue from public works and services comprises charges for garbage disposal, sanitary and other health services, contributions to road and pavement works, and sundry income from the hire of council properties.

Some municipalities also operate business undertakings, such as electric supply, abattoirs, pipe works, quarries, and waterworks.

### *Rating of land and property*

All land (including houses and buildings) in a municipal district is rateable unless specifically exempted by the Local Government Act. Non-rateable land is defined fully in the Act, but, in general, it consists of land owned or used by the Victorian Government, certain public bodies, churches, and charitable organisations.

The council of every municipality is required, from time to time, to have a valuation made of all rateable property within the municipal district. Metropolitan municipalities which have at least one whole subdivision subject to any rate made by the Melbourne and Metropolitan Board of Works must have valuations at not more than four-year intervals. In other municipalities valuations must be made at not more than six-year intervals. These provisions are aimed at ensuring a uniformity of municipal valuations used by large rating authorities covering more than one municipality.

Provision was first made in 1922 for the adoption by municipalities of rating on site value (then known as unimproved capital value) as an alternative to rating on net annual value. The present position is that municipalities may decide to adopt site value wholly or partly, or ratepayers may demand a poll to determine whether a change is to be made to site value rating or to composite rating.

Under the composite system a proportion of the required revenue is obtained by levying an appropriate rate on the net annual value of rateable property and the balance from an appropriate rate on the site value of the rateable property. The proportions are fixed when the system is adopted.

The net annual value of property is the rental it might be expected to earn annually if let, after deducting expenses such as rates, taxes, and insurances. In the case of farm land or dwellings the net annual value is limited to 5 per cent of the capital improved value of the property, but in other cases must not be less than 5 per cent of the capital improved value.

The site value, however, is the amount a property might be expected to realise if sold in an unimproved state. It differs from *unimproved capital value* in that the valuer is not required to notionally restore the land to its primitive condition. Instead, the improvements which are to be imagined as not existing are those which can be seen, i.e. buildings, fences, sown pastures, etc., and including works undertaken on the land such as the removal of timber or stone, draining or filling of the land, erosion works, etc., which have been made within the 15 years preceding the valuation.

Of the 211 municipalities in Victoria at 30 September 1985, 150 were rating on net annual value, 58 on site value, and three, the Cities of Brunswick and Caulfield and the Shire of Broadford, partly on net annual value and partly on site value.

The principal rate levied by a municipality, the general rate, is made for the purpose of defraying the ordinary expenditure of the council, and is paid into the General Fund, which is part of the funds of the municipality known as the Municipal Fund.

Where a municipality is subdivided into wards or ridings, the council may levy differing rates on the various subdivisions in accordance with services provided. Such differential general rates, however, apply equally to all rateable property within the subdivisions concerned.

The general rate must be made at least once in each municipal year. Councils may levy the general rate at a lower amount in the dollar on farm land, urban farm land, or residential use land than on other properties, if justified by special circumstances. However, the council may fix a minimum amount to be paid on every rateable property within its municipal district.

In a subdivided municipality, an extra rate may be made by the council, in any subdivision or any part of it, on the request of not less than two-thirds of the councillors of the subdivision in which it is to be raised. In certain circumstances, an extra rate may also be made and levied in a municipality which is not subdivided. An extra rate may be made for a period of not less than three months but not exceeding one year, as the council thinks fit.

A ratepayer may elect to pay any general or extra rate made for a period of one year in four equal instalments on or before the last day of December, February, May, and August, respectively. If the rate notice is posted on or after 18 December, the first instalment is payable within fourteen days of the date of posting of the rate notice.

Apart from general and extra rates, a municipality, in certain circumstances, may levy a separate rate (or make a special improvement charge) on a section of the municipality, for the purpose of defraying the cost of special works or undertakings which benefit the ratepayers in that particular area.

Other types of rates which may be levied by municipalities include a sanitary rate (or sanitary charge) under the provisions of the Health Act for the purpose of providing for the disposal of refuse or nightsoil, and a rate under the provisions of the Country Roads Act for the purpose of raising certain money payable by the council to the Road Construction Authority.

As a result of the recommendation of the Board of Review of the Role, Structure and Administration of Local Government (Bains Committee) that there should be a comprehensive review of the municipal rating system and valuation procedures, a joint study is being undertaken by the Local Government Department and the Municipal Association of Victoria.

Details on Victorian Government grants and the Road Construction Authority can be found on pages 160-1 of the *Victorian Year Book* 1985.

#### *Expenditure*

The ordinary revenue of a municipality is applied to providing works and services for its citizens. These works and services comprise construction and maintenance of roads, streets, and bridges, provision of sanitary, garbage, and other health services; provision and maintenance of parks, gardens, and other council properties; repayment of money borrowed for permanent works and undertakings; and other sundry works and services.

#### *Borrowing powers*

Extensive borrowing powers are conferred on municipalities by the Local Government Act to enable them to undertake large-scale works, or purchase expensive equipment in circumstances where it is advisable, on economic grounds, for the costs to be spread over a number of years. In practice, municipalities seldom borrow to the limit of their statutory powers, as their capacity to borrow is limited by the general allocation of loan funds and the state of the loan market.

Money may be borrowed in respect of a cost or an asset, the benefit of which will not be exhausted within a period of five years, or to liquidate the principal money owing by the municipality on account of any previous loan. Under a municipality's ordinary borrowing powers the amount borrowed shall not exceed the net annual valuation of all rateable property in the municipal district, as shown by the municipality's last audited financial statement. Where money is borrowed for gas, electricity, water supply, quarrying, or abattoirs, an additional amount may be borrowed, not exceeding one-half of the net annual value of all rateable property in the municipal district as shown by the last audited financial statement.

Under extended borrowing powers, a municipality may borrow additionally, on the security of its income, an amount not exceeding five times the average amount of such income for the preceding three years. Income for this purpose excludes rates and licence fees.

Money borrowed under the ordinary or extended borrowing powers may be raised by mortgage agreement. Repayment of any such loan may be made by periodical instalments of principal and interest, or by the creation of a sinking fund for the purpose of liquidation of the loan at the end of its term.

Subject to the approval of the Governor in Council, a municipality may also borrow, to a limited extent, from an adjoining municipality, by a mortgage or first charge over a proportion of its income, for the purpose of making or repairing roads leading into the district of the municipality which lends the money.

A municipality may also borrow by mortgage agreement on the security of a separate rate or special improvement charge, for the purpose of carrying out the works for which the rate was levied or the charge made.

In addition to the powers already mentioned, a municipality may borrow, by means of overdraft from its bankers, for the following purposes:

- (1) temporarily financing general fund expenditure;
- (2) private street construction;
- (3) works carried out under the Country Roads and Roads Grants Acts; or
- (4) purchase and acquisition of land, or the payment of compensation in connection with certain specified schemes.

With the consent of the Minister and on such conditions as he may impose, a municipality may also obtain an overdraft for bridging finance pending receipt of a loan or for permanent works and undertakings.

Details on the investment of municipal funds, accounts, and the Local Authorities Superannuation Board can be found on page 162 of the *Victorian Year Book* 1985.

#### **City of Melbourne**

Melbourne has the distinction of being the oldest municipality in Victoria. Incorporated as a town by an Act of the New South Wales Governor and Legislative Council in 1842, it was raised to the status of city by Letters Patent of Queen Victoria dated 25 June 1847.



The City of Melbourne still operates to some extent under sections of the 1842 Act and its amendments. All other municipalities (with the exception of Geelong, which was given local government in 1849 by an extension of the 1842 Act) receive their powers from the Local Government Act of Victoria. Parts only of this general Act apply to Melbourne. As regards other Acts of the Victorian Parliament, there is no such convenient distinction, and in common with other municipalities, Melbourne derives powers from, or administers, such Acts as Health, Pounds, Dog, Transport, Weights and Measures, Town and Country Planning, Summary Offences, Petrol Pumps, Motor Car, Electric Light and Power, and Markets.

With a net annual value (for 1985-86) of \$369.5m, anticipated rate income of \$51.8m, other revenue of \$52.2m, and a labour force of approximately 3,000 employees, the City of Melbourne is the foremost municipality in Victoria. Though its daily influx of population is high, its estimated resident population of 58,000 persons at 30 June 1984 ranked only twentieth among metropolitan municipalities.

Between May 1981 and December 1982 the City of Melbourne was administered by three commissioners. The new Council, consisting of eighteen councillors from six wards, was elected for a three year term on 4 December 1982. The new municipality was resubdivided into seven wards for the election in August, 1985 and twenty-one Councillors were elected for three year terms.

Melbourne is distinctively a garden city. Of its total area of 3,142 hectares no less than 851 hectares are parklands and reserves.

The City of Melbourne has established formal friendship city links with Osaka, Japan (1978), Tianjin, The People's Republic of China (1980), Thessaloniki, Greece (1984), and Boston, United States of America (1985). The aim of these links is to promote international goodwill, friendship, and co-operation as well as to pursue and encourage exchanges, particularly in the fields of commerce, trade, tourism, arts, culture, education information, medicine, and science.

In May and June 1985, the Council undertook an extensive six week programme of activities to celebrate the 150th Anniversary of the founding of Melbourne. This involved concerts, parades, street and community activities, and a major exhibition about Melbourne held in the Melbourne Town Hall.

A joint Melbourne City Council-Victorian Government project to celebrate the 150th Anniversary of Melbourne and Victoria was the construction of Victoria Square, adjacent to the Queen Victoria Market. This project was of special significance because of the extensive restoration works carried out by the Council at the Queen Victoria Market. (An article on Melbourne's 150th Anniversary can be found on pages 175-6 of the *Victorian Year Book* 1985.)

On 14 May 1985, the Council adopted its second Strategy Plan. This Plan addresses and sets out implementation strategies for a broad range of issues. The issues include the business economy and employment; commercial and industrial development; resident population and housing; community services; transport and movement systems; and recreation, tourism, and leisure.

Throughout the period 1982 to 1985 the Council restructured its committees and the administration. Its permanent committees number four—Planning and Public Works, Building and Land-use, Health and Community Services, and General Purposes and Resources. The departmental structure consists of Corporate Services, Electricity Supply, Employment and Industrial Relations, Finance, Health and Community Services, and Technical Services.

#### STATISTICS OF LOCAL GOVERNMENT

Statistics since the year ended 30 September 1980 have been compiled using the system of Standardised Local Government Finance Statistics (SLGFS). This system, developed by the Australian Bureau of Statistics, is designed to enable direct comparison of local government finance statistics both within and between States. For further details of the concepts and special treatments required to generate SLGFS, reference should be made to the Australian Bureau of Statistics publication *Standardised Local Government Finance Statistics Users Manual* (1212.0).

##### Number of rateable properties

The number of rateable properties for the year ended 30 September were as follows: 1979, 1,677,173; 1980, 1,696,249; 1981, 1,696,951; 1982, 1,702,911; 1983, 1,766,939; and 1984, 1,716,533.

##### Ordinary services

The ordinary services income of a municipality consists of rates, government grants, charges, etc., (payable into the General Fund) and loan receipts.

Details of revenue and loan receipts, specific purpose revenue, and ordinary services outlay for the years ended 30 September 1983 and 1984 are shown in the following tables:

**LOCAL GOVERNMENT AUTHORITIES: ORDINARY SERVICES,  
REVENUE AND LOAN RECEIPTS, VICTORIA, YEAR ENDED  
30 SEPTEMBER 1983**

| Particulars                            | Amount<br>(\$'000) | Per cent     |
|--|--------------------|--------------|
| SOURCE OF REVENUE                      |                    |              |
| Rates (including penalties)            | 584,700            | 43.7         |
| Ex-gratia receipts                     | 1,858              | 0.1          |
| Building fees, etc.                    | 8,589              | 0.7          |
| Parking fines                          | 17,790             | 1.3          |
| Dog registration                       | 3,183              | 0.2          |
| Other fees, licences, and fines        | 6,790              | 0.5          |
| Garbage charges                        | 29,365             | 2.2          |
| Other charges                          | 108,470            | 8.1          |
| Interest received                      | 42,055             | 3.2          |
| Advances repaid by public              | 12,095             | 0.9          |
| Sale of land and other fixed assets    | 19,981             | 1.5          |
| Transfers from trading activities      | 31,484             | 2.4          |
| Government grants (general purpose)    | 108,037            | 8.1          |
| Total untied revenue                   | 974,397            | 72.9         |
| Government grants (specific purpose) – |                    |              |
| Capital                                | 64,683             | 4.8          |
| Current                                | 99,219             | 7.4          |
| Contributions and donations received   | 23,867             | 1.8          |
| Reimbursements received –              |                    |              |
| Construction of roads and bridges      | 44,350             | 3.3          |
| Maintenance of roads and bridges       | 23,550             | 1.8          |
| Other                                  | 25,736             | 1.9          |
| Total tied revenue                     | 281,405            | 21.0         |
| <b>Total revenue</b>                   | <b>1,255,802</b>   | <b>93.9</b>  |
| SOURCE OF LOAN RECEIPTS                |                    |              |
| Commonwealth and State Government      | 761                | 0.1          |
| Other lenders                          | 80,285             | 6.0          |
| <b>Total loan receipts</b>             | <b>81,046</b>      | <b>6.1</b>   |
| <b>Total revenue and loan receipts</b> | <b>1,336,848</b>   | <b>100.0</b> |

**LOCAL GOVERNMENT AUTHORITIES: ORDINARY SERVICES,  
REVENUE AND LOAN RECEIPTS, VICTORIA, YEAR ENDED  
30 SEPTEMBER 1984**

| Particulars                            | Amount<br>(\$'000) | Per cent |
|--|--------------------|----------|
| SOURCE OF REVENUE                      |                    |          |
| Rates (including penalties)            | 650,013            | 42.6     |
| Ex-gratia receipts                     | 2,532              | 0.2      |
| Building fees, etc.                    | 11,659             | 0.8      |
| Parking fines                          | 19,649             | 1.3      |
| Dog registration                       | 3,361              | 0.2      |
| Other fees, licenses, and fines        | 7,578              | 0.5      |
| Garbage charges                        | 34,058             | 2.2      |
| Other charges                          | 125,700            | 8.2      |
| Interest received                      | 47,122             | 3.1      |
| Advances repaid by public              | 3,870              | 0.3      |
| Sale of land and other fixed assets    | 22,051             | 1.4      |
| Transfers from trading activities      | 37,009             | 2.4      |
| Government grants (general purpose)    | 116,853            | 7.7      |
| Total untied revenue                   | 1,081,455          | 70.9     |
| Government grants (specific purpose) – |                    |          |
| Capital                                | 78,475             | 5.1      |
| Current                                | 124,088            | 8.1      |
| Contributions and donations received   | 33,663             | 2.2      |



(Above) Melbourne viewed from a quiet bend in the Yarra River.  
(Left) Modern buildings tower over the old Treasury and the entrance to Parliament Underground Railway Station.

*Victorian Tourism Commission*





Four of Melbourne's distinctive features –  
(Above left) Churches in tree-lined  
Collins Street.  
(Above right) Elegantly restored terrace  
houses in Parkville.  
(Left) Busy and colourful Chinatown.  
(Right) Sport under lights at the  
Melbourne Cricket Ground.

*Victorian Tourism Commission*









Popular retail landmarks of Melbourne – (Above) Royal Arcade with its clock flanked by statues of Gog and Magog. (Left) Greengroceries are among the many commodities to attract shoppers to the Queen Victoria Market.

*Victorian Tourism Commission*

LOCAL GOVERNMENT AUTHORITIES: ORDINARY SERVICES,  
REVENUE AND LOAN RECEIPTS, VICTORIA, YEAR ENDED  
30 SEPTEMBER 1984 – *continued*

| Particulars                            | Amount<br>(\$'000) | Per cent     |
|--|--------------------|--------------|
| Reimbursements received –              |                    |              |
| Construction of roads and bridges      | 57,642             | 3.8          |
| Maintenance of roads and bridges       | 25,309             | 1.7          |
| Other                                  | 25,953             | 1.7          |
| Total tied revenue                     | 345,130            | 22.6         |
| <b>Total revenue</b>                   | <b>1,426,585</b>   | <b>93.5</b>  |
| SOURCE OF LOAN RECEIPTS                |                    |              |
| Commonwealth and State Government      | 2,744              | 0.2          |
| Other lenders                          | 96,570             | 6.3          |
| <b>Total loan receipts</b>             | <b>99,314</b>      | <b>6.5</b>   |
| <b>Total revenue and loan receipts</b> | <b>1,525,899</b>   | <b>100.0</b> |

LOCAL GOVERNMENT AUTHORITIES: ORDINARY SERVICES: SPECIFIC PURPOSE  
REVENUE (a) : SOURCE AND PURPOSE, VICTORIA,  
YEAR ENDED 30 SEPTEMBER 1983  
(\$'000)

| Purpose  | Charges | Contributions<br>and donations<br>received | Reimbursements<br>received | Specific purpose<br>Government grants |         |
|--|---------|--|----------------------------|---------------------------------------|---------|
|  |         |  |                            | Capital                               | Current |
| General public services                          | 4,770   | 1,511                                      | 2,287                      | 37                                    | 137     |
| Public order and safety –                        |         |  |                            |                                       |         |
| Fire protection                                  | 622     | 20   | 116                        | 5                                     | 77      |
| Animal control                                   | 15      | 36   | 1                          | —                                     | 10      |
| Other  | 208     | 69   | 31                         | 47                                    | 50      |
| Education –                                      |         |  |                            |                                       |         |
| Pre-schools                                      | 179     | 99   | 377                        | 487                                   | 13,772  |
| Other  | 15      | 1  | 9                          | 26                                    | 171     |
| Health –   |         |  |                            |                                       |         |
| Infants and mothers                              | 29      | 114  | 163                        | 64                                    | 6,817   |
| Preventive services                              | 352     | 135  | 241                        | 1                                     | 721     |
| Other  | 7       | —  | 15                         | 156                                   | 130     |
| Welfare –  |         |  |                            |                                       |         |
| Families and children                            | 4,725   | 121  | 52                         | 166                                   | 11,716  |
| Aged and disabled                                | 9,196   | 755  | 240                        | 1,634                                 | 17,398  |
| Other  | 244     | 92   | 309                        | 202                                   | 2,167   |
| Housing and community amenities –                |         |  |                            |                                       |         |
| Housing  | 1,658   | 42   | 98                         | 467                                   | 170     |
| Protection of the environment –                  |         |  |                            |                                       |         |
| Sanitation (garbage)                             | 31,890  | 1,416                                      | 812                        | —                                     | 687     |
| Sewerage   | 2,899   | 3  | 18                         | 2                                     | —       |
| Urban stormwater drainage                        | 44      | 161  | 51                         | 163                                   | 37      |
| Other protection of the environment              | 98      | 97   | 24                         | 532                                   | 335     |
| Street lighting                                  | 1       | 3  | 2                          | —                                     | —       |
| Community and regional development               | 1,055   | 569  | 105                        | 29                                    | 637     |
| Other community amenities                        | 414     | 123  | 24                         | 222                                   | 107     |
| Recreation and culture –                         |         |  |                            |                                       |         |
| Public halls, civic centres                      | 3,801   | 513  | 88                         | 779                                   | 236     |
| Swimming pools and beaches                       | 6,056   | 218  | 16                         | 314                                   | 382     |
| Other recreation and sport                       | 11,354  | 4,783                                      | 964                        | 6,214                                 | 3,545   |
| Libraries  | 1,599   | 341  | 12,537                     | 1,167                                 | 15,448  |
| Other culture                                    | 1,387   | 299  | 53                         | 556                                   | 893     |
| Agriculture and forestry                         | 408     | 530  | 8                          | 35                                    | 77      |
| Building control                                 | 67      | 4  | 19                         | —                                     | —       |
| Mining and manufacturing                         | 2,827   | —  | —                          | —                                     | —       |
| Transport –                                      |         |  |                            |                                       |         |
| Construction/maintenance of<br>roads and bridges | 9,700   | 5,725                                      | 67,900                     | 48,570                                | 16,066  |

LOCAL GOVERNMENT AUTHORITIES: ORDINARY SERVICES: SPECIFIC PURPOSE  
 REVENUE (a) : SOURCE AND PURPOSE, VICTORIA,  
 YEAR ENDED 30 SEPTEMBER 1983  
 (\$'000) - continued

| Purpose                       | Charges        | Contributions<br>and donations<br>received | Reimbursements<br>received | Specific purpose<br>Government grants |               |
|-------------------------------|----------------|--|----------------------------|---------------------------------------|---------------|
|                               |                |  |                            | Capital                               | Current       |
| Parking                       | 9,901          | 1,439                                      | 323                        | 37                                    | 7             |
| Road plant purchases, etc.    | 2              | 27   | —                          | —                                     | 3,201         |
| Aerodromes                    | 236            | 204  | 85                         | 151                                   | 386           |
| Other transport               | 159            | 31   | —                          | 90                                    | 50            |
| Other economic affairs -      |                |  |                            |                                       |               |
| Tourism and area promotion    | 5,154          | 71   | 8                          | 268                                   | 93            |
| Salesyards and markets        | 7,003          | 34   | 2                          | 100                                   | 2             |
| Other economic affairs n.e.c. | 9,925          | 380  | 3,633                      | 34                                    | 321           |
| Natural disaster relief       | 73             | 194  | 430                        | 111                                   | 2,897         |
| Other purposes n.e.c.         | 9,762          | 3,708                                      | 2,596                      | 2,017                                 | 477           |
| <b>Total</b>                  | <b>137,835</b> | <b>23,867</b>                              | <b>93,636</b>              | <b>64,683</b>                         | <b>99,220</b> |

(a) Excludes those revenue items which are not normally classifiable by purpose: rates, fees, licences, fines, general purpose government grants, interest received, advances repaid by public, sale of land and other fixed assets, and transfers from trading activities.

LOCAL GOVERNMENT AUTHORITIES: ORDINARY SERVICES:  
 SPECIFIC PURPOSE REVENUE (a) : SOURCE AND PURPOSE, VICTORIA,  
 YEAR ENDED 30 SEPTEMBER 1984  
 (\$'000)

| Purpose                             | Charges | Contributions<br>and donations<br>received | Reimbursements<br>received | Specific purpose<br>Government grants |         |
|-------------------------------------|---------|--|----------------------------|---------------------------------------|---------|
|                                     |         |  |                            | Capital                               | Current |
| General public services             | 5,095   | 1,793                                      | 1,966                      | 22                                    | 2,254   |
| Public order and safety -           |         |  |                            |                                       |         |
| Fire protection                     | 797     | 9  | 84                         | 22                                    | 941     |
| Animal control                      | 10      | 22   | 33                         | 53                                    | 1       |
| Other                               | 158     | 44   | 7                          | 210                                   | 56      |
| Education -                         |         |  |                            |                                       |         |
| Pre-schools                         | 198     | 92   | 497                        | 679                                   | 12,198  |
| Other                               | 19      | —  | 6                          | 71                                    | 321     |
| Health -                            |         |  |                            |                                       |         |
| Infants and mothers                 | 49      | 112  | 265                        | 21                                    | 7,173   |
| Preventive services                 | 460     | 105  | 267                        | 45                                    | 1,026   |
| Other                               | 12      | —  | 333                        | —                                     | 142     |
| Welfare -                           |         |  |                            |                                       |         |
| Families and children               | 5,244   | 182  | 394                        | 59                                    | 14,619  |
| Aged and disabled                   | 10,787  | 1,238                                      | 191                        | 2,363                                 | 21,294  |
| Other                               | 359     | 180  | 273                        | 66                                    | 5,031   |
| Housing and community amenities -   |         |  |                            |                                       |         |
| Housing                             | 1,643   | 14   | 21                         | 212                                   | 394     |
| Protection of the environment -     |         |  |                            |                                       |         |
| Sanitation (garbage)                | 36,615  | 456  | 514                        | 10                                    | 697     |
| Sewerage                            | 3,285   | 13   | 45                         | 204                                   | —       |
| Urban stormwater drainage           | 83      | 336  | 97                         | 94                                    | 140     |
| Other protection of the environment | 131     | 122  | 126                        | 721                                   | 877     |
| Street lighting                     | 3       | —  | 3                          | —                                     | —       |
| Community and regional development  | 1,385   | 527  | 216                        | 148                                   | 1,438   |
| Other community amenities           | 683     | 150  | 56                         | 363                                   | 357     |
| Recreation and culture -            |         |  |                            |                                       |         |
| Public halls, civic centres         | 4,666   | 1,128                                      | 252                        | 2,117                                 | 762     |
| Swimming pools and beaches          | 5,948   | 112  | 24                         | 864                                   | 479     |
| Other recreation and sport          | 14,242  | 5,179                                      | 862                        | 6,203                                 | 6,551   |
| Libraries                           | 1,292   | 383  | 13,961                     | 1,569                                 | 15,626  |
| Other culture                       | 1,782   | 201  | 95                         | 556                                   | 1,822   |
| Agriculture and forestry            | 172     | 208  | 20                         | 56                                    | —       |
| Building control                    | 86      | —  | 11                         | —                                     | 1       |
| Mining and manufacturing            | 3,554   | —  | —                          | —                                     | 3       |



LOCAL GOVERNMENT AUTHORITIES: ORDINARY SERVICES:  
SPECIFIC PURPOSE REVENUE (a) : SOURCE AND PURPOSE, VICTORIA,  
YEAR ENDED 30 SEPTEMBER 1984  
(\$'000) - continued

| Purpose  | Charges        | Contributions<br>and donations<br>received | Reimbursements<br>received | Specific purpose<br>Government grants |                |
|--|----------------|--|----------------------------|---------------------------------------|----------------|
|  |                |  |                            | Capital                               | Current        |
| Transport -                                      |                |  |                            |                                       |                |
| Construction/maintenance of<br>roads and bridges | 9,937          | 13,179                                     | 82,951                     | 59,197                                | 19,433         |
| Parking  | 11,793         | 1,028                                      | 500                        | —                                     | 25             |
| Road plant purchases, etc.                       | 61             | 28   | 3                          | 1                                     | 3,630          |
| Aerodromes                                       | 285            | 128  | 66                         | 217                                   | 461            |
| Other transport                                  | 154            | 9  | —                          | 41                                    | 200            |
| Other economic affairs -                         |                |  |                            |                                       |                |
| Tourism and area promotion                       | 5,495          | 96   | 136                        | 1,109                                 | 573            |
| Saleyards and markets                            | 7,014          | 21   | 2                          | 219                                   | 4              |
| Other economic affairs n.e.c.                    | 11,762         | 349  | 2,733                      | 403                                   | 1,141          |
| Natural disaster relief                          | 28             | 37   | 203                        | —                                     | 3,315          |
| Other purposes n.e.c.                            | 14,472         | 6,185                                      | 1,695                      | 561                                   | 1,107          |
| <b>Total</b>                                     | <b>159,759</b> | <b>33,666</b>                              | <b>108,908</b>             | <b>78,476</b>                         | <b>124,092</b> |

(a) Excludes those revenue items which are not normally classifiable by purpose: rates, fees, licences, fines, general purpose government grants, interest received, advances repaid by public, sale of land and other fixed assets, and transfers from trading activities.

LOCAL GOVERNMENT AUTHORITIES: ORDINARY SERVICES OUTLAY, VICTORIA,  
YEAR ENDED 30 SEPTEMBER 1983 (a)  
(\$'000)

| Purpose                                | Capital outlay  |               | Current outlay  |               | Total          |             |
|--|-----------------|---------------|-----------------|---------------|----------------|-------------|
|  | From<br>revenue | From<br>loans | From<br>revenue | From<br>loans | (\$'000)       | Per cent    |
| General public services                | 12,193          | 10,855        | 175,476         | 8             | 198,532        | 14.7        |
| Public order and safety -              |                 |               |                 |               |                |             |
| Fire protection                        | 337             | 21            | 2,698           | 12            | 3,068          | 0.2         |
| Animal control                         | 283             | 45            | 3,598           | —             | 3,926          | 0.3         |
| Other                                  | 387             | 104           | 3,187           | 2             | 3,680          | 0.3         |
| <b>Total</b>                           | <b>1,007</b>    | <b>170</b>    | <b>9,483</b>    | <b>14</b>     | <b>10,674</b>  | <b>0.8</b>  |
| Education -                            |                 |               |                 |               |                |             |
| Pre-schools                            | 746             | 727           | 17,040          | 1             | 18,514         | 1.4         |
| Other                                  | 21              | 207           | 499             | —             | 727            | —           |
| <b>Total</b>                           | <b>767</b>      | <b>934</b>    | <b>17,539</b>   | <b>1</b>      | <b>19,241</b>  | <b>1.4</b>  |
| Health -                               |                 |               |                 |               |                |             |
| Infants and mothers                    | 224             | 520           | 16,713          | —             | 17,457         | 1.3         |
| Preventive services                    | 226             | —             | 14,351          | —             | 14,577         | 1.1         |
| Other                                  | 288             | 3             | 767             | 158           | 1,216          | 0.1         |
| <b>Total</b>                           | <b>738</b>      | <b>523</b>    | <b>31,831</b>   | <b>158</b>    | <b>33,250</b>  | <b>2.5</b>  |
| Welfare -                              |                 |               |                 |               |                |             |
| Families and children                  | 354             | 85            | 21,706          | —             | 22,145         | 1.6         |
| Aged and disabled                      | 2,459           | 1,342         | 37,833          | —             | 41,634         | 3.1         |
| Other                                  | 385             | 66            | 7,966           | 40            | 8,457          | 0.6         |
| <b>Total</b>                           | <b>3,198</b>    | <b>1,493</b>  | <b>67,505</b>   | <b>40</b>     | <b>72,236</b>  | <b>5.3</b>  |
| Housing and community amenities -      |                 |               |                 |               |                |             |
| Housing                                | 1,563           | 364           | 1,799           | —             | 3,726          | 0.3         |
| Protection of the environment -        |                 |               |                 |               |                |             |
| Sanitation (garbage)                   | 4,492           | 2,281         | 87,912          | —             | 94,685         | 7.0         |
| Sewerage                               | 170             | 39            | 2,271           | 3             | 2,483          | 0.2         |
| Urban stormwater drainage              | 294             | 2,063         | 2,843           | 193           | 5,393          | 0.4         |
| Other protection of the<br>environment | 894             | 408           | 3,110           | 14            | 4,426          | 0.3         |
| Street lighting                        | 24              | 85            | 21,534          | —             | 21,643         | 1.6         |
| Community and regional<br>development  | 1,350           | 332           | 11,666          | 62            | 13,410         | 1.0         |
| Other community amenities              | 1,138           | 558           | 6,515           | 2,638         | 10,849         | 0.8         |
| <b>Total</b>                           | <b>8,362</b>    | <b>5,766</b>  | <b>135,851</b>  | <b>2,910</b>  | <b>152,889</b> | <b>11.3</b> |

LOCAL GOVERNMENT AUTHORITIES: ORDINARY SERVICES OUTLAY, VICTORIA,  
YEAR ENDED 30 SEPTEMBER 1983 (a)  
(\$'000) — continued

| Purpose                                       | Capital outlay |               | Current outlay |              | Total            |              |
|---|----------------|---------------|----------------|--------------|------------------|--------------|
|   | From revenue   | From loans    | From revenue   | From loans   | (\$'000)         | Per cent     |
| <b>Recreation and culture —</b>               |                |               |                |              |                  |              |
| Public halls, civic centres                   | 4,685          | 3,799         | 11,909         | 74           | 20,467           | 1.5          |
| Swimming pools and beaches                    | 1,733          | 1,082         | 14,054         | 20           | 16,889           | 1.3          |
| Other recreation and sport                    | 23,806         | 14,900        | 74,677         | 379          | 113,762          | 8.4          |
| Libraries                                     | 6,122          | 1,081         | 52,135         | 1            | 59,339           | 4.4          |
| Other culture                                 | 1,260          | 393           | 5,450          | 13           | 7,116            | 0.5          |
| <b>Total</b>                                  | <b>37,606</b>  | <b>21,255</b> | <b>158,225</b> | <b>487</b>   | <b>217,573</b>   | <b>16.1</b>  |
| Agriculture and forestry                      | 648            | 18            | 579            | —            | 1,245            | 0.1          |
| Building control                              | 472            | —             | 14,559         | —            | 15,031           | 1.1          |
| Mining and manufacturing                      | 222            | —             | 4,495          | —            | 4,717            | 0.3          |
| <b>Transport —</b>                            |                |               |                |              |                  |              |
| Construction/maintenance of roads and bridges | 162,292        | 24,463        | 149,723        | 1,318        | 337,796          | 25.0         |
| Parking                                       | 2,259          | 2,936         | 16,828         | —            | 22,023           | 1.6          |
| Road plant purchases, etc.                    | —              | 2,535         | 4,533          | —            | 7,068            | 0.5          |
| Aerodromes                                    | 316            | 583           | 1,400          | —            | 2,299            | 0.2          |
| Other transport                               | 892            | 22            | 466            | —            | 1,380            | 0.1          |
| <b>Total</b>                                  | <b>165,759</b> | <b>30,539</b> | <b>172,950</b> | <b>1,318</b> | <b>370,566</b>   | <b>27.4</b>  |
| <b>Other economic affairs —</b>               |                |               |                |              |                  |              |
| Tourism and area promotion                    | 1,094          | 375           | 6,039          | 9            | 7,517            | 0.6          |
| Saleyards and markets                         | 475            | 250           | 6,151          | —            | 6,876            | 0.5          |
| Other economic affairs n.e.c.                 | 3,620          | 5,119         | 24,153         | 7            | 32,899           | 2.4          |
| <b>Total</b>                                  | <b>5,189</b>   | <b>5,744</b>  | <b>36,343</b>  | <b>16</b>    | <b>47,292</b>    | <b>3.5</b>   |
| Natural disaster relief                       | —              | —             | 4,920          | —            | 4,920            | 0.4          |
| Other purposes n.e.c.                         | 1,634          | 169           | 63,594         | 17           | 65,414           | 4.8          |
| <b>Total outlay by purpose</b>                | <b>239,358</b> | <b>77,830</b> | <b>895,149</b> | <b>4,969</b> | <b>1,217,306</b> | <b>90.0</b>  |
| <b>Other —</b>                                |                |               |                |              |                  |              |
| Debt charges —                                |                |               |                |              |                  |              |
| Interest                                      | —              | —             | 82,570         | —            | 82,570           | 6.1          |
| Debt redemption (b)                           | 52,248         | —             | —              | —            | 52,248           | 3.9          |
| <b>Total</b>                                  | <b>52,248</b>  | <b>—</b>      | <b>82,570</b>  | <b>—</b>     | <b>134,818</b>   | <b>10.0</b>  |
| <b>Total outlay</b>                           | <b>291,606</b> | <b>77,830</b> | <b>977,719</b> | <b>4,969</b> | <b>1,352,124</b> | <b>100.0</b> |

(a) Excludes levies paid to Government, donations, advances to public, and transfers to trading activities.  
(b) Includes transfers to sinking funds.

LOCAL GOVERNMENT AUTHORITIES: ORDINARY SERVICES OUTLAY, VICTORIA,  
YEAR ENDED 30 SEPTEMBER 1984 (a)  
(\$'000)

| Purpose                          | Capital outlay |               | Current outlay |            | Total          |             |
|----------------------------------|----------------|---------------|----------------|------------|----------------|-------------|
|                                  | From revenue   | From loans    | From revenue   | From loans | (\$'000)       | Per cent    |
| <b>General public services</b>   | <b>12,690</b>  | <b>13,751</b> | <b>202,947</b> | <b>280</b> | <b>229,668</b> | <b>15.2</b> |
| <b>Public order and safety —</b> |                |               |                |            |                |             |
| Fire protection                  | 217            | 170           | 4,750          | 10         | 5,147          | 0.3         |
| Animal control                   | 219            | 68            | 3,725          | 2          | 4,014          | 0.3         |
| Other                            | 628            | 60            | 3,699          | 25         | 4,412          | 0.3         |
| <b>Total</b>                     | <b>1,064</b>   | <b>298</b>    | <b>12,174</b>  | <b>37</b>  | <b>13,573</b>  | <b>0.9</b>  |
| <b>Education —</b>               |                |               |                |            |                |             |
| Pre-schools                      | 1,168          | 1,069         | 16,379         | 1          | 18,617         | 1.2         |
| Other                            | 371            | 13            | 478            | —          | 862            | 0.1         |
| <b>Total</b>                     | <b>1,539</b>   | <b>1,082</b>  | <b>16,857</b>  | <b>1</b>   | <b>19,479</b>  | <b>1.3</b>  |
| <b>Health —</b>                  |                |               |                |            |                |             |
| Infants and mothers              | 311            | 147           | 18,188         | —          | 18,646         | 1.2         |
| Preventive services              | 249            | —             | 16,422         | —          | 16,671         | 1.1         |
| Other                            | 114            | 2             | 994            | 134        | 1,244          | 0.1         |
| <b>Total</b>                     | <b>674</b>     | <b>149</b>    | <b>35,604</b>  | <b>134</b> | <b>36,561</b>  | <b>2.4</b>  |

LOCAL GOVERNMENT AUTHORITIES: ORDINARY SERVICES OUTLAY, VICTORIA,  
YEAR ENDED 30 SEPTEMBER 1984 (a)  
(\$'000) - continued

| Purpose                                       | Capital outlay |               | Current outlay   |               | Total            |               |
|---|----------------|---------------|------------------|---------------|------------------|---------------|
|   | From revenue   | From loans    | From revenue     | From loans    | (\$'000)         | Per cent      |
| <b>Welfare -</b>                              |                |               |                  |               |                  |               |
| Families and children                         | 478            | 129           | 25,941           | 17            | 26,565           | 1.8           |
| Aged and disabled                             | 3,876          | 1,346         | 44,100           | —             | 49,322           | 3.2           |
| Other   | 632            | 746           | 12,420           | 1             | 13,799           | 0.9           |
| <b>Total</b>                                  | <b>4,986</b>   | <b>2,221</b>  | <b>82,461</b>    | <b>18</b>     | <b>89,686</b>    | <b>5.9</b>    |
| <b>Housing and community amenities -</b>      |                |               |                  |               |                  |               |
| Housing                                       | 1,705          | 642           | 2,063            | —             | 4,410            | 0.3           |
| Sanitation — Household garbage                | 10             | 945           | 64,444           | 61            | 65,460           | 4.3           |
| Other garbage                                 | 3,945          | 300           | 32,780           | —             | 37,025           | 2.4           |
| Sewerage                                      | 70             | 78            | 2,487            | 39            | 2,674            | 0.2           |
| Urban stormwater drainage                     | 534            | 2,395         | 2,827            | 337           | 6,093            | 0.4           |
| Other protection of the environment           | 463            | 368           | 2,012            | —             | 2,843            | 0.2           |
| Street lighting                               | 46             | 43            | 23,057           | 50            | 23,196           | 1.5           |
| Community and regional development            | 1,537          | 525           | 14,138           | 37            | 16,237           | 1.1           |
| Other community amenities                     | 440            | 377           | 7,768            | 70            | 8,655            | 0.6           |
| <b>Total</b>                                  | <b>8,750</b>   | <b>5,673</b>  | <b>151,576</b>   | <b>594</b>    | <b>166,593</b>   | <b>11.0</b>   |
| <b>Recreation and culture -</b>               |                |               |                  |               |                  |               |
| Public halls, civic centres                   | 6,694          | 2,777         | 16,456           | 139           | 26,066           | 1.7           |
| Swimming pools and beaches                    | 1,506          | 738           | 15,938           | 206           | 18,388           | 1.2           |
| Other recreation and sport                    | 27,001         | 13,983        | 88,313           | 947           | 130,244          | 8.6           |
| Libraries                                     | 8,164          | 2,386         | 53,361           | 2             | 63,913           | 4.2           |
| Other culture                                 | 1,190          | 869           | 6,502            | 100           | 8,661            | 0.6           |
| <b>Total</b>                                  | <b>44,555</b>  | <b>20,753</b> | <b>180,570</b>   | <b>1,394</b>  | <b>247,272</b>   | <b>16.3</b>   |
| Agriculture and forestry                      | 676            | 79            | 659              | —             | 1,414            | 0.1           |
| Building control                              | 305            | —             | 16,537           | —             | 16,842           | 1.1           |
| Mining and manufacturing                      | 259            | —             | 3,312            | —             | 3,571            | 0.2           |
| <b>Transport -</b>                            |                |               |                  |               |                  |               |
| Construction/maintenance of roads and bridges | 179,463        | 18,614        | 156,845          | 9,842         | 364,764          | 24.1          |
| Parking                                       | 3,760          | 3,221         | 16,560           | 2,367         | 25,908           | 1.7           |
| Road plant purchases, etc.                    | 20,055         | 2,653         | 5,153            | 57            | 27,918           | 1.8           |
| Aerodromes                                    | 181            | 759           | 1,538            | 6             | 2,484            | 0.2           |
| Other transport                               | 483            | —             | 652              | —             | 1,135            | 0.1           |
| <b>Total</b>                                  | <b>203,942</b> | <b>25,247</b> | <b>180,748</b>   | <b>12,272</b> | <b>422,209</b>   | <b>27.9</b>   |
| <b>Other economic affairs -</b>               |                |               |                  |               |                  |               |
| Tourism and area promotion                    | 1,609          | 437           | 6,868            | 23            | 8,937            | 0.6           |
| Saleyards and markets                         | 1,449          | 713           | 5,438            | 13            | 7,613            | 0.5           |
| Other economic affairs n.e.c.                 | 4,725          | 565           | 26,209           | 67            | 31,566           | 2.1           |
| <b>Total</b>                                  | <b>7,783</b>   | <b>1,715</b>  | <b>38,515</b>    | <b>103</b>    | <b>48,116</b>    | <b>3.2</b>    |
| Natural disaster relief                       | —              | —             | 3,882            | —             | 3,882            | 0.3           |
| Other purposes n.e.c.                         | 3,666          | 756           | 64,014           | 84            | 68,520           | 4.5           |
| <b>Total outlay by purpose</b>                | <b>290,889</b> | <b>71,724</b> | <b>989,856</b>   | <b>14,917</b> | <b>1,367,386</b> | <b>90.3</b>   |
| <b>Other -</b>                                |                |               |                  |               |                  |               |
| Debt charges -                                |                |               |                  |               |                  |               |
| Interest                                      | —              | —             | 89,460           | —             | 89,460           | 6.0           |
| Debt redemption (b)                           | 55,536         | —             | —                | —             | 55,536           | 3.7           |
| <b>Total</b>                                  | <b>55,536</b>  | <b>—</b>      | <b>89,460</b>    | <b>—</b>      | <b>144,996</b>   | <b>9.7</b>    |
| <b>Total outlay</b>                           | <b>346,425</b> | <b>71,724</b> | <b>1,079,316</b> | <b>14,917</b> | <b>1,512,382</b> | <b>100.00</b> |

(a) Excludes levies paid to government, donations, advances to public, and transfers to trading activities.

(b) Includes transfers to sinking funds.

### Municipal business undertakings

In Victoria during 1982-83 and 1983-84, eleven municipal councils conducted electricity supply undertakings. These constituted the principal trading activities of municipalities. Other trading activities included water supply, abattoirs, quarries, and markets, but, relatively, these were not extensive.

The tables which follow show the income and expenditure of the various types of municipal business undertakings for 1982-83 and 1983-84:

**LOCAL GOVERNMENT AUTHORITIES: TRADING ACTIVITIES, CURRENT  
TRANSACTIONS, VICTORIA, 1982-83  
(\$'000)**

| Particulars                     | Trading activities |                     |              |              | Total          |
|---------------------------------|--------------------|---------------------|--------------|--------------|----------------|
|                                 | Elec-<br>tricity   | Water<br>supply (a) | Abattoirs    | Other        |                |
| <b>Income -</b>                 |                    |                     |              |              |                |
| Total trading income            | 284,879            | 167                 | 3,497        | 4,426        | 292,969        |
| Interest received               | 3,251              | 14                  | 7            | —            | 3,272          |
| Government grants - current     | 4                  | 5                   | —            | —            | 9              |
| Transfer from ordinary services | 208                | —                   | —            | —            | 208            |
| <b>Total income</b>             | <b>288,342</b>     | <b>186</b>          | <b>3,504</b> | <b>4,426</b> | <b>296,458</b> |
| <b>Current outlay -</b>         |                    |                     |              |              |                |
| Purchase of goods and services  | 269,706            | 123                 | 2,000        | 2,594        | 274,423        |
| Depreciation                    | 4,575              | 2                   | 52           | —            | 4,629          |
| Trading working expenses        | 274,281            | 125                 | 2,052        | 2,594        | 279,052        |
| Interest paid                   | 4,873              | 8                   | 73           | —            | 4,954          |
| Transfer to ordinary services   | 3,793              | 1                   | 45           | —            | 3,839          |
| <b>Total current outlay</b>     | <b>282,947</b>     | <b>134</b>          | <b>2,170</b> | <b>2,594</b> | <b>287,845</b> |
| <b>Surplus or deficit (-)</b>   | <b>5,395</b>       | <b>52</b>           | <b>1,334</b> | <b>1,832</b> | <b>8,613</b>   |

(a) Excludes authorities supplying water under the Water Act.

**LOCAL GOVERNMENT AUTHORITIES: TRADING ACTIVITIES, CURRENT  
TRANSACTIONS, VICTORIA, 1983-84  
(\$'000)**

| Particulars                     | Trading activities |                     |              |              | Total          |
|---------------------------------|--------------------|---------------------|--------------|--------------|----------------|
|                                 | Elec-<br>tricity   | Water<br>supply (a) | Abattoirs    | Other        |                |
| <b>Income -</b>                 |                    |                     |              |              |                |
| Total trading income            | 309,377            | 167                 | 1,393        | 4,803        | 315,740        |
| Interest received               | 2,106              | 29                  | 15           | —            | 2,150          |
| Government grants - current     | 189                | —                   | —            | —            | 189            |
| Transfer from ordinary services | 592                | —                   | —            | —            | 592            |
| <b>Total income</b>             | <b>312,264</b>     | <b>196</b>          | <b>1,408</b> | <b>4,803</b> | <b>318,671</b> |
| <b>Current outlay -</b>         |                    |                     |              |              |                |
| Purchase of goods and services  | 288,800            | 102                 | 1,149        | 2,943        | 292,994        |
| Depreciation                    | 5,479              | 1                   | 5            | —            | 5,485          |
| Trading working expenses        | 294,279            | 103                 | 1,154        | 2,943        | 298,479        |
| Interest paid                   | 5,579              | 66                  | 66           | —            | 5,711          |
| Transfer to ordinary services   | 3,935              | —                   | —            | —            | 3,935          |
| <b>Total current outlay</b>     | <b>303,793</b>     | <b>169</b>          | <b>1,220</b> | <b>2,943</b> | <b>308,125</b> |
| <b>Surplus or deficit (-)</b>   | <b>8,471</b>       | <b>27</b>           | <b>188</b>   | <b>1,860</b> | <b>10,546</b>  |

(a) Excludes authorities supplying water under the Water Act.

**LOCAL GOVERNMENT AUTHORITIES: TRADING ACTIVITIES, CAPITAL  
TRANSACTIONS, VICTORIA, 1982-83  
(\$'000)**

| Particulars                              | Trading activities |                     |            |              | Total         |
|--|--------------------|---------------------|------------|--------------|---------------|
|  | Elec-<br>tricity   | Water<br>supply (a) | Abattoirs  | Other        |               |
| <b>Source of funds -</b>                 |                    |                     |            |              |               |
| Loan receipts - Commonwealth and State   | 300                | —                   | —          | —            | 300           |
| - Other lenders                          | 4,796              | 297                 | 7          | —            | 5,100         |
| Contributions and donations received     | —                  | —                   | —          | 18           | 18            |
| Sale of land, secondhand fixed assets    | 48                 | —                   | —          | —            | 48            |
| Other (surplus on current account, etc.) | 6,204              | -287                | 94         | 2,021        | 8,032         |
| <b>Total source of funds</b>             | <b>11,348</b>      | <b>10</b>           | <b>101</b> | <b>2,039</b> | <b>13,498</b> |
| <b>Use of funds -</b>                    |                    |                     |            |              |               |
| Expenditure on new fixed assets          | 8,767              | 9                   | 81         | 2,039        | 10,896        |
| Debt redemption                          | 2,581              | 1                   | 20         | —            | 2,602         |
| <b>Total use of funds</b>                | <b>11,348</b>      | <b>10</b>           | <b>101</b> | <b>2,039</b> | <b>13,498</b> |

(a) Excludes authorities supplying water under the Water Act.

**LOCAL GOVERNMENT AUTHORITIES: TRADING ACTIVITIES, CAPITAL  
TRANSACTIONS, VICTORIA, 1983-84**  
(\$'000)

| Particulars                              | Trading activities |                     |           |       | Total  |
|--|--------------------|---------------------|-----------|-------|--------|
|  | Elec-<br>tricity   | Water<br>supply (a) | Abattoirs | Other |        |
| Source of funds –                        |                    |                     |           |       |        |
| Loan receipts (b)                        | 7,707              | —                   | —         | —     | 7,707  |
| Contributions and donations received     | —                  | —                   | —         | 23    | 23     |
| Sale of land, secondhand fixed assets    | 140                | —                   | 11        | —     | 151    |
| Other (surplus on current account, etc.) | 7,503              | 17                  | 174       | 437   | 8,131  |
| Total source of funds                    | 15,350             | 17                  | 185       | 460   | 16,012 |
| Use of funds –                           |                    |                     |           |       |        |
| Expenditure on new fixed assets          | 12,196             | —                   | 164       | 460   | 12,820 |
| Increase in stocks                       | 127                | —                   | —         | —     | 127    |
| Debt redemption                          | 3,027              | 17                  | 22        | —     | 3,066  |
| Total use of funds                       | 15,350             | 17                  | 186       | 460   | 16,013 |

(a) Excludes authorities supplying water under the Water Act.

(b) All loan receipts came from lenders other than Commonwealth and State Governments.

*Plant Operating Account*

The following table shows the total revenue and expenditure of Victorian municipal plant operating accounts. Municipalities charge the various works and services for plant hire to meet the operating costs of the plant and to provide for plant replacement. Surpluses or deficits on each municipality's plant operating account are transferred to (or met from) the Revenue Account.

**LOCAL GOVERNMENT AUTHORITIES: PLANT  
OPERATING ACCOUNT, VICTORIA**  
(\$'000)

| Particulars                        | 1982-83 | 1983-84 |
|------------------------------------|---------|---------|
| Income –                           |         |         |
| Plant hire charges                 | 76,036  | 88,713  |
| Transfers from Ordinary Services   | 88      | 270     |
| Total income                       | 76,124  | 88,983  |
| Outlay –                           |         |         |
| Working expenses                   | 48,509  | 55,873  |
| Transfers of Ordinary Services (a) | 27,645  | 33,073  |
| Total outlay                       | 76,154  | 88,946  |

(a) Represented here as Surplus (see introduction to table).

**Municipal long-term debt**

The total long-term debt of municipalities in Victoria at 30 September 1983 and 1984 is shown in the following table:

**LOCAL GOVERNMENT AUTHORITIES:  
LONG-TERM DEBT, VICTORIA**  
(\$'000)

| Particulars                         | 1982-83 | 1983-84 |
|-------------------------------------|---------|---------|
| New loans, etc. raised during year  | 86,446  | 107,020 |
| Debt redemption –                   |         |         |
| From revenue                        | 50,261  | 54,117  |
| From sinking funds                  | 1,478   | 2,511   |
| Balance of liability at end of year | 773,214 | 814,343 |

*Financial investments and bank balances*

The following table shows the total financial investments and bank balances of municipalities in Victoria at 30 September 1983 and 1984:

**LOCAL GOVERNMENT AUTHORITIES: FINANCIAL INVESTMENTS  
AND BANK BALANCES, VICTORIA  
(\$'000)**

| Financial investments and bank balances              | 1982-83        | 1983-84        |
|--|----------------|----------------|
| <b>Financial investments –</b>                       |                |                |
| Commonwealth Government stocks and bonds             | 7,706          | 14,692         |
| Securities of State public authorities               | 33,550         | 37,837         |
| Securities of local government authorities           | 10,657         | 8,856          |
| Deposits with short-term money market                | 72,225         | 37,057         |
| Advances to public                                   | 4,969          | 5,919          |
| Other investments                                    | 102,609        | 152,397        |
| <b>Total financial investments</b>                   | <b>231,716</b> | <b>256,758</b> |
| <b>Bank balances –</b>                               |                |                |
| Fixed deposits                                       | 118,041        | 157,703        |
| Cash on hand and at bank                             | 61,874         | 85,730         |
| Overdraft  | 60,825         | 73,020         |
| <b>Total bank balances</b>                           | <b>119,090</b> | <b>170,413</b> |
| <b>Total financial investments and bank balances</b> | <b>350,806</b> | <b>427,171</b> |
| <b>Sinking fund for loan repayment</b>               | <b>47,486</b>  | <b>59,820</b>  |

**Length of roads and streets**

The following tables show the estimated length of all roads and streets open for general traffic in Victoria in 1983 and 1984. The information was supplied by the Country Roads Board, municipal councils, and other authorities.

**LENGTH OF ALL ROADS AND STREETS OPEN FOR GENERAL TRAFFIC  
AT 30 JUNE 1983 (a), VICTORIA  
(kilometres)**

| Type of road or street                                     | State<br>highways,<br>freeways<br>(b) | Main<br>roads | Tourist<br>roads,<br>forest<br>roads | Other<br>roads<br>and<br>streets | Total          |
|--|---------------------------------------|---------------|--------------------------------------|----------------------------------|----------------|
| Bituminous seal, concrete, etc.                            | 7,311                                 | 13,920        | 1,114                                | 41,640                           | 63,985         |
| Water-bound macadam, gravel, sand, and hard loam pavements | 233                                   | 896           | 696                                  | 45,645                           | 47,470         |
| Formed, but not otherwise paved                            | —                                     | 36            | —                                    | 23,367                           | 23,403         |
| Not formed but open for general traffic                    | —                                     | —             | —                                    | 21,857                           | 21,857         |
| <b>Total</b>   | <b>7,544</b>                          | <b>14,852</b> | <b>1,810</b>                         | <b>132,509</b>                   | <b>156,715</b> |

(a) Excludes roads which are the responsibility of the State Electricity Commission (38 kilometres) Melbourne and Metropolitan Board of Works (32 kilometres), and the Forests Commission (39,656 kilometres).

(b) Includes 353 kilometres of freeways consisting of extra-metropolitan freeways (by-pass roads) and metropolitan freeways.

**LENGTH OF ALL ROADS AND STREETS OPEN FOR GENERAL TRAFFIC  
AT 30 JUNE 1984 (a), VICTORIA  
(kilometres)**

| Type of road or street                                     | State<br>highways,<br>freeways<br>(b) | Main<br>roads | Tourist<br>roads,<br>forest<br>roads | Other<br>roads<br>and<br>streets | Total          |
|--|---------------------------------------|---------------|--------------------------------------|----------------------------------|----------------|
| Bituminous seal, concrete, etc.                            | 7,348                                 | 13,980        | 1,128                                | 42,272                           | 64,728         |
| Water-bound macadam, gravel, sand, and hard loam pavements | 204                                   | 832           | 708                                  | 45,653                           | 47,397         |
| Formed, but not otherwise paved                            | —                                     | 36            | 17                                   | 23,362                           | 23,415         |
| Not formed but open for general traffic                    | —                                     | —             | —                                    | 21,771                           | 21,771         |
| <b>Total</b>   | <b>7,552</b>                          | <b>14,848</b> | <b>1,853</b>                         | <b>133,058</b>                   | <b>157,311</b> |

(a) Excludes roads which are the responsibility of the State Electricity Commission (38 kilometres) Melbourne and Metropolitan Board of Works (32 kilometres), and the Forests Commission (40,665 kilometres).

(b) Includes 403 kilometres of freeways consisting of extra-metropolitan freeways (by-pass roads) and metropolitan freeways.

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